



AGENDA

October 25, 2021

ROSEVILLE INDEPENDENT REDISTRICTING COMMISSION

6:00 p.m.

Council Chambers
311 Vernon Street
Roseville, California

The meeting may be viewed on Comcast channel 14, Consolidated Communications channel 73, and AT&T U-Verse. Meetings are also streamed live on the City's website at roseville.ca.us/watch and roseville.ca.us/agenda, and the City's YouTube channel at youtube.com/CityofRosevilleCa.

THE CITY OF ROSEVILLE WELCOMES YOUR PARTICIPATION

If an agenda item is open to public comment, such public comment shall be addressed to the chair of the meeting.

Public Comment - Speakers have three minutes under Public Comment to speak on issues that are not listed on the agenda and are within the City's jurisdiction. The Brown Act does not permit any action or discussion on items not listed on the agenda.

Agenda Items - Speakers have five minutes to address items that are listed on the agenda.

Americans with Disabilities Act - Notify the City Clerk or Secretary at least 72 hours in advance if special assistance is required to participate in a meeting including the need of auxiliary aids or services.

Audio/Visual Presentations - If making a presentation regarding an agenda item, audio/visual materials must be submitted to the City Clerk or Secretary at least 72 hours in advance.

Roseville City Clerk 311 Vernon Street, Roseville, CA 916-774-5200 TDD 916-774-5220

1. **CALL TO ORDER**
2. **ROLL CALL**
3. **PLEDGE OF ALLEGIANCE**
- 3.1. Roseville Redistricting Commission - Consideration of a Resolution to Authorize Remote Telephonic Participation
Memo from Senior Deputy City Attorney Joe Mandell providing information for

consideration of a Resolution by the Independent Redistricting Commission to authorize Remote Telephonic Participation in meetings pursuant to the Brown Act as amended by AB 361 for the period of October 25, 2021 to November 24, 2021.

CONTACT: Joe Mandell 916-774-5325 jmandell@roseville.ca.us

3.2. Independent Redistricting Commission - Administrative Standards Amendment

Memo from Assistant City Clerk Helen Dreyer, Senior Deputy City Attorney Joe Mandell, and City Clerk Sonia Orozco recommending the Independent Redistricting Commission approve an amendment to the administrative standards adopting a version that does not have a public comment time limit and allows for remote telephonic public comment for meetings held in the City Council Chambers in order to be compliant with AB 361.

CONTACT: Helen Dreyer 916-774-5356 hdreyer@roseville.ca.us
Sonia Orozco 916-774-5269 sorozco@roseville.ca.us
Joe Mandell 916-774-5325 jmandell@roseville.ca.us

4. PUBLIC COMMENTS

5. MINUTES

5.1. Minutes of Previous Meetings

Memo from Assistant City Clerk Helen Dreyer and City Clerk Sonia Orozco recommending the Independent Redistricting Commission approve the minutes of the September 27, 2021 meeting.

CONTACT: Helen Dreyer 916-774-5356 hdreyer@roseville.ca.us
Sonia Orozco 916-774-5269 sorozco@roseville.ca.us

6. REPORTS/PRESENTATIONS

6.1. Independent Redistricting Commission Training - 2021 Community Outreach Presentation

Commissioner training will be presented by Redistricting Partners GIS & Outreach Director Sophia Garcia and FLO Analytics on information regarding the 2021 IRC Community Outreach including traditional redistricting principles, communities of interest, map tool demonstration, census data and public hearing schedule.

CONTACT: Helen Dreyer 916-774-5356 hdreyer@roseville.ca.us
Sonia Orozco 916-774-5269 sorozco@roseville.ca.us
Joe Mandell 916-774-5325 jmandell@roseville.ca.us

7. ADJOURNMENT



ROSEVILLE INDEPENDENT REDISTRICTING COMMUNICATION

Title: Roseville Redistricting Commission - Consideration of a Resolution to Authorize Remote Telephonic Participation

Contact: Joe Mandell 916-774-5325 jmandell@roseville.ca.us

Meeting Date: 10/25/2021

Item #: 3.1.

RECOMMENDATION

Recommend the Independent Redistricting Commission consider the following options:

1. Adopt a Resolution of the Independent Redistricting Commission of the City of Roseville Authorizing Remote Telephonic Participation in Meetings for the period of October 25, 2021 – November 24, 2021. If this option is pursued, then future meetings of the Independent Redistricting Commission over the next 30 days could accept remote telephonic public comment if technologically feasible in accordance with the Brown Act, as amended by AB 361. If the Independent Redistricting Commission desires to continue accepting remote telephonic public comment beyond the initial 30 days that are authorized by this resolution, it must confirm the circumstances of the state of emergency and make various required findings at least 30 days after adoption of this resolution and every 30 days thereafter. In-person public comment and emailed public comment would still be accepted without any changes to those processes.
2. Decline to adopt a Resolution of the Independent Redistricting Commission of the City of Roseville Authorizing Remote Telephonic Participation in Meetings for the period of October 25, 2021 – November 24, 2021. If this option is pursued, then future meetings of the Independent Redistricting Commission could not allow remote telephonic public comment pursuant to the Brown Act, as amended by AB 361. In-person public comment and emailed public comment would still be accepted without any changes to those processes. This option reflects the current procedure of the City Council and all of its Boards and Commissions with regard to remote telephonic public comment.

BACKGROUND

Beginning in March of 2020 and because of the COVID-19 pandemic, the City Council of the City of Roseville and its Boards and Commissions, including the Independent Redistricting Commission, began meeting remotely pursuant to the Governor's Executive Order N-29-20, which suspended certain teleconference requirements of the Brown Act. On June 11, 2021, the Governor issued Executive Order N-08-21, which rescinded these suspensions effective

September 30, 2021.

In recognition of the fact that the COVID-19 pandemic is ongoing, on September 16, 2021, the Governor signed AB 361, an urgency measure, which amended the Brown Act and authorizes teleconferenced public meetings under certain circumstances where the participation is from a remote location. AB 361 went into effect on October 1, 2021 and will expire on January 1, 2024.

If the Independent Redistricting Commission desires to authorize remote participation in its meetings by accepting remote telephonic public comment pursuant to the Brown Act, it must comply with the new provisions of AB 361. AB 361 applies to meetings during a state of emergency as declared by the Governor. There must also be either: (1) imposed or recommended measures to promote social distancing by state or local officials, or (2) a finding by the legislative body that meeting in person would present imminent risks to the health or safety of attendees as a result of the emergency.

AB 361 requires several important procedural safeguards to protect public participation during a remote meeting, including:

- The public must have the ability to address the legislative body directly and must be given information on how to address the body.
- The public must be provided either a call-in or internet-based service option.
- The legislative body must stop the meeting if the call-in or internet-based option fails.
- The legislative body cannot require that public comments be submitted in advance.
 - Note – public comments may still be submitted anytime via email.
- Speakers cannot be required to pre-register (except as required by an independent call-in or internet platform).
- Members of the public must be given a reasonable time to register to provide public comment.
- Agencies that provide a timed public comment period shall not close the public comment period until that timed period has expired.

Accordingly, if the Independent Redistricting Commission wishes to be able to allow remote telephonic public comment during the current declared state of emergency pursuant to AB 361, it should adopt a resolution finding that measures to promote social distancing by state or local officials have been imposed or recommended, and/or meeting in person would present imminent risks to the health or safety of attendees as a result of the emergency. To the best of staff's knowledge, since there are no social distancing measures imposed or recommended by state or local officials at this time, the Independent Redistricting Commission must make findings that meeting solely in person would present imminent risks to the health or safety of the public as a result of the emergency.

The resolution being considered would permit remote telephonic public comment pursuant to AB 361 for a maximum period of 30 days. If the Independent Redistricting Commission desires to continue using the remote telephonic exception beyond that initial 30-day period, it must confirm the circumstances of the state of emergency and make the required findings at least 30 days after adoption of that initial resolution and every 30 days thereafter.

Respectfully Submitted,

Joe Mandell, Senior Deputy City Attorney

Michelle Sheidenberger, City Attorney

A RESOLUTION OF THE INDEPENDENT REDISTRICTING COMMISSION OF THE CITY OF
ROSEVILLE AUTHORIZING REMOTE TELEPHONIC PARTICIPATION IN MEETINGS
PURSUANT TO THE BROWN ACT AS AMENDED BY AB 361 FOR THE PERIOD OF
OCTOBER 25, 2021 – NOVEMBER 24, 2021

WHEREAS, the Independent Redistricting Commission of the City of Roseville is committed to preserving and fostering public access and participation in its meetings as required by the Ralph M. Brown Act (CA Gov't Code §§ 54950-54963), so that any member of the public may attend, watch, and participate in the conduct of the business of the Independent Redistricting Commission; and

WHEREAS, the Brown Act makes special provisions in California Government Code section 54953(e) for remote teleconferencing/telephonic participation in meetings when the Governor has declared a state of emergency pursuant to California Government Code section 8625, and either state or local officials have imposed or recommended measures to promote social distancing, or an in-person meeting would present imminent risks to the health and safety of attendees; and

WHEREAS, such conditions now exist in the City of Roseville. Specifically, on March 4, 2020, Governor Gavin Newsom issued a Proclamation of a State of Emergency with regard to the COVID-19 pandemic; and

WHEREAS, the California Department of Public Health and the federal Centers for Disease Control and Prevention caution that the Delta variant of COVID-19, currently the dominant strain of COVID-19 in the country, is more transmissible than prior variants of the virus, may cause more severe illness, and that even fully vaccinated individuals can spread the virus to others potentially resulting in rapid and alarming rates of COVID-19 cases and hospitalizations in Placer County; and

WHEREAS, the Independent Redistricting Commission of the City of Roseville finds that the current situation with regard to COVID-19 in Placer County, and particularly the unknown impacts that the Delta variant is causing, will continue to cause and create imminent risks to the health and safety of persons within the City and attendees of meetings of the Independent Redistricting Commission; and

WHEREAS, the Independent Redistricting Commission was created pursuant to Article XI of the Roseville City Charter to establish a redistricting process in the City of Roseville that is open and transparent and allows public comment on the drawing of City council district boundaries, ensure that the district boundaries are drawn according to the redistricting criteria set forth in the City Charter and applicable state and federal laws, and ensure that the redistricting process is conducted with integrity, fairness, and without personal or political considerations; and

WHEREAS, the Independent Redistricting Commission is independent of City Council control, meets every ten years for a limited purpose and duration, and desires to conduct an open and transparent process enabling full public consideration of and comment on the drawing of council district boundaries; and

WHEREAS, the Independent Redistricting Commission desires to provide a safe and effective environment to increase public participation and communication regarding the development or adoption of a redistricting report or a map as well as meet in full compliance with

the requirements to provide the public with access to its meetings as prescribed in California Government Code section 54953(e)(2).

NOW, THEREFORE, BE IT RESOLVED by the Independent Redistricting Commission of the City of Roseville that:

Section 1. Recitals. The Recitals set forth above are true and correct and are incorporated herein by reference.

Section 2. Remote Telephonic Participation in Meetings. The Independent Redistricting Commission shall conduct their meetings with remote telephonic participation as an option in the manner authorized by California Government Code section 54953(e), and the Independent Redistricting Commission shall comply with the requirements to provide the public with access to the meetings as prescribed in California Government Code section 54953(e)(2).

Section 3. Effective Date of Resolution. This Resolution shall take effect immediately upon its adoption and shall be effective until the earlier of November 24, 2021, or such time as the Independent Redistricting Commission adopts a subsequent resolution in accordance with California Government Code section 54953(e)(3) to extend the time during which meetings may continue to be held with remote telephonic participation as an option in compliance with that section.

PASSED AND ADOPTED by the Independent Redistricting Commission of the City of Roseville this ___ day of _____, 20___, by the following vote on roll call:

AYES COMMISSIONERS:

NOES COMMISSIONERS:

ABSENT COMMISSIONERS:

ABSTAIN COMMISSIONERS:

CHAIR
Independent Redistricting Commission

ATTEST:

City Clerk



ROSEVILLE INDEPENDENT REDISTRICTING COMMUNICATION

Title: Independent Redistricting Commission - Administrative Standards Amendment
Helen Dreyer 916-774-5356 hdreyer@roseville.ca.us
Contact: Sonia Orozco 916-774-5269 sorozco@roseville.ca.us
Joe Mandell 916-774-5325 jmandell@roseville.ca.us

Meeting Date: 10/25/2021
Item #: 3.2.

RECOMMENDATION

Recommend the Independent Redistricting Commission (IRC) make a motion to approve an amendment to the administrative standards adopting a version that does not have a public comment time limit and allows for remote telephonic public comment for meetings held in the City Council Chambers in order to be compliant with AB 361.

BACKGROUND

The IRC was provided a copy of the administrative standards and/or meeting procedures at their June 2021 meeting. Formal adoption of the procedures did not occur as the document is used for the City Council, and all other city boards, commissions, and committees and the administrative standards were determined to meet the needs of the IRC.

Amendments to the administrative standards specific to the IRC are necessary in order for the procedures of the IRC to be in alignment with AB 361. As a Brown Act body, the IRC is not exempt from AB 361.

The current standards denote general public comment is intended to allow the public to address a board, commission or committee on matters not listed on the agenda. Individual comments shall not exceed 25 minutes, unless such time is extended by the presiding officer. Under AB 361, if the 25 minute time limit remains in the administrative standards, the telephone public comment period will be required to be open for the total 25 minutes, even if no phone calls are received.

Public comment for items listed on an IRC agenda have no specified time limit as long as individuals, or a group spokesperson, are allowed to speak to each item on the agenda, and to items under the jurisdiction of the IRC. Individual speaker time is limited to five minutes per speaker for items on the agenda.

Since the IRC is an independent commission, the telephone public comment period for items not listed on the agenda will not have a time limit. Telephone public comment will also be accepted after each agenda item.

The actions of the IRC will not impact the City Council and the other city boards, commissions or committees by allowing telephone public comments at meetings held in the City Council Chambers.

Page 10 of the Administrative Standards specific to the IRC shall read as follows:

Public Comment is intended to allow the public to address the board or commission on matters not listed on the agenda. Individual comments shall be limited to three (3) minutes and shall not exceed a total of 25 minutes for all boards, commissions, or committees, unless the presiding officer extends the time limit. The Roseville Independent Redistricting Commission will not have a specified time limit for public comment for matters not listed on the agenda in order to be compliant with AB 361. The presiding officer shall not permit the public to address items which are listed elsewhere on the agenda or which are not within the subject matter jurisdiction of the board or commission. The board or commission shall not engage in debate regarding, or take any action on, any matter brought under Public Comments except to refer the matter to staff or to determine that the matter should be included on a future agenda for debate and action.

Respectfully Submitted,

Helen Dreyer, Assistant City Clerk

Sonia Orozco, City Clerk

ATTACHMENTS:

Description

Administrative Standards Specific to the Roseville Independent Redistricting Commission



City of Roseville **City Council/ Boards & Commissions** **Administrative Standards**



July 16, 2020

- Fully participate in meetings and carry out assignments;
- Use community members to obtain feedback on topics under consideration;
- Be considerate of fellow members and staff;
- Not direct staff;
- Not speak for the board or commission unless authorized by the board or commission;
- Not speak for the city unless authorized to do so by action of the City Council.

Limitations

Limited reports and comments at the end of the agenda are permissible as long as no action is taken.

Other persons

Persons addressing the board or commission shall step up to the podium and may, though not required, give their name for the record. All remarks shall be addressed to the body as a whole and not to any member thereof. No person, other than a member of the board or commission, staff liaison, or the person having the floor, shall be permitted to enter into any discussion without the permission of the presiding officer.

Any person making personal, impertinent or slanderous remarks, or who shall become boisterous while addressing the board or commission, shall, by the presiding officer, be barred from further audience before the board or commission during that meeting, unless permission to continue is granted by consensus of the board or commission. (Appendix V)

Spokesperson for group of persons

Whenever any group of persons wishes to address the board or commission on the same subject matter, it shall be proper for the presiding officer to request that a spokesperson be chosen by the group to address the board or commission and, in case additional matters are to be presented at the time by any member of said group, to limit the number of persons addressing the board or commission, so as to avoid unnecessary repetitions. The presiding officer may set a time limit for each side of the issue.

Meeting procedures

These meeting procedures shall pertain to all City of Roseville boards, commissions, committees, and the City Council. To the extent these procedures do not address an issue of parliamentary procedure for legislative body meetings, "Rosenberg's Rules of Order: Simple Parliamentary Procedures for the 21st Century" shall apply. (Appendix VI)

Other guiding documents

- The City of Roseville charter, Roseville Municipal Code, and state statutes will govern board and commission activities.
- Parliamentary Procedure dictates the body of rules, ethics, and customs governing meetings and other operations of clubs, organizations, legislative bodies, and deliberative assemblies.
- The Ralph M. Brown Act is an act of the California State Legislature, authored by Assembly member Ralph M. Brown and passed in 1953, that guarantees the public's right to attend and participate in meetings of local legislative bodies. (Appendix VII)

Meetings

Regular meetings

If a regular meeting date falls on a legal holiday, the meeting shall be held at the same hour, same day the following week or may be canceled.

Special meetings

Special meetings may be called by staff, the chair, or a quorum of voting members of the board or commission. Notice of the special meeting must be provided to the board or commission members at least twenty-four (24) hours in advance.

Business transacted at any special meeting shall be limited to the subjects recited in the notice of the special meeting.

Adjourned meetings

Any regular or special meeting may be adjourned (continued) to a specified time and place.

Recess of a meeting

A recess of a meeting may be called at the discretion of the presiding officer.

Closed session

Prior to holding a closed session, the City Council or Personnel Board shall disclose, in an open meeting, the item or items to be discussed in the closed session as they are listed on the agenda and may only consider those matters. The City Council or Personnel Board shall publicly report any action taken in closed session and the vote or abstention of every member present thereon as required by state law. No other board or commission shall conduct a closed session without the prior written consent of the City Attorney.

Quorum

A quorum is more than half ($1/2 + 1$), of all voting members of the entire board or commission. A quorum is based on the number of voting members of the full board or commission. In the absence of a quorum, a lesser number of members or the board or commission secretary must adjourn the meeting after fifteen (15) minutes have passed. In addition, if a quorum is lost during the meeting due to a departure of a member(s), a lesser number of members or the board or commission secretary must adjourn the meeting.

Meetings of a majority of members

A meeting is a congregation of a majority of the members of a board or commission at the same time and place to hear, discuss, deliberate, or take action on an issue in the subject matter jurisdiction of the board or commission. Even if no action is taken, a gathering may constitute a meeting. This includes informal gatherings and electronic communications, with or without public attendance or city sponsorship.

The following situations would not be considered a meeting if a majority of the board or commission members attend as long as: (1) matters within the board or commission's jurisdiction are not discussed, unless they are part of the program; and (2) program or events are open to the public:

- Open and publicized local public meeting;
- Open, noticed meeting of another body;
- Social or ceremonial event;
- Open, noticed meeting of a standing committee (can attend but cannot participate);
- Individual contacts or conversations among less than a majority of the members and a member of the public.

Although the above examples are generally not considered meetings, the City Attorney should be consulted prior to a majority of the board or commission members attending a “non-meeting.” It is often advisable to notice the meeting or limit the attendance to less than a majority of the members.

Agenda items

The order of business at all regular meetings shall be as follows:

- Call to Order
- Roll Call
- Pledge of Allegiance
- Public Comments
- Consent Calendar
- Requests / Presentations (and public hearings)
- Board Member / Commissioner / Staff Reports
- Adjournment

Call to Order

The presiding officer of the board or commission shall take the chair precisely at the hour appointed for the meeting, and shall call the meeting to order.

Roll Call

The roll of the members shall be called by the board or commission secretary and the names of those present shall be entered into the minutes.

Public Comments

Public Comments is intended to allow the public to address the board or commission on matters not listed on the agenda. Individual comments shall be limited to three (3) minutes and shall not exceed a total of 25 minutes for all boards, commissions, or committees, unless the presiding officer extends the time limit. **The Roseville Independent Redistricting Commission will not have a specified time limit for public comment for matters not listed on the agenda in order to be compliant with AB 361.** The presiding officer shall not permit the public to address items which are listed elsewhere on the agenda or which are not within the subject matter jurisdiction of the board or commission. The board or commission shall not engage in debate regarding, or take any action on, any matter brought under Public Comments except to refer the matter to staff or to determine that the matter should be included on a future agenda for debate and action.

Consent Calendar

The Consent Calendar consists of items that are routine or noncontroversial in nature. The entire calendar is intended to be acted on in one motion on a roll call vote. Any member of the board or commission, staff, or the public may remove an item from the Consent Calendar for further discussion. Items removed from the Consent Calendar for further discussion



ROSEVILLE INDEPENDENT REDISTRICTING COMMUNICATION

Title: Minutes of Previous Meetings
Helen Dreyer 916-774-5356 hdreyer@roseville.ca.us
Contact: Sonia Orozco 916-774-5269 sorozco@roseville.ca.us

Meeting Date: 10/25/2021
Item #: 5.1.

RECOMMENDATION

Recommend the Independent Redistricting Commission approve the minutes of the September 27, 2021 meeting.

BACKGROUND

There is no background associated with this item. The request is to approve the minutes of previous meetings.

Respectfully Submitted,

Helen Dreyer, Assistant City Clerk

Sonia Orozco, City Clerk

ATTACHMENTS:

Description

September 27, 2021 Roseville Independent Redistricting Commission Minutes



MINUTES
September 27, 2021

**ROSEVILLE INDEPENDENT
REDISTRICTING COMMISSION**

6:00 p.m.

Council Chambers
311 Vernon Street
Roseville, California

The meeting may be viewed on Comcast channel 14, Consolidated Communications channel 73, and AT&T U-Verse. Meetings are also streamed live on the City's website at roseville.ca.us/watch and roseville.ca.us/agenda, and the City's YouTube channel at youtube.com/CityofRosevilleCa.

1. CALL TO ORDER

Chair Paul Frank called the September 27, 2021 meeting to order.

2. ROLL CALL

Present: Borowiak, Cuthbertson, Frank, Griffith, Ludwig, McPhail, O'Keefe, Sweeney, Waggoner, Waldrop, Willoughby

Alternates Present: Dohner, Kuehn, Slaughter

Alternates Absent: Krafka

3. PLEDGE OF ALLEGIANCE

Commissioner Brian Ludwig led the Pledge of Allegiance.

4. PUBLIC COMMENTS

No public comment received.

5. MINUTES

5.1. Minutes of Previous Meetings

Memo from Assistant City Clerk Helen Dreyer and City Clerk Sonia Orozco recommending the Independent Redistricting Commission approve the minutes of the July 26, 2021 meeting.

CONTACT: Helen Dreyer 916-774-5356 hdreyer@roseville.ca.us
Sonia Orozco 916-774-5269 sorozco@roseville.ca.us

Motion by Bryan Ludwig, seconded by Andrew Waldrop, to approve the minutes of the July 26, 2021 Independent Redistricting Commission meeting. The Motion Passed.

Roll call vote: Ayes: Borowiak, Cuthbertson, Frank, Griffith, Ludwig, McPhail, O'Keefe, Sweeney, Waggoner, Waldrop, Willoughby

6. REPORTS/PRESENTATIONS

6.1. Independent Redistricting Commission Training - The Commissioner Role

Commissioner training will be presented by Redistricting Partners representative Connie Malloy who served on the 2010-2020 California Citizens Redistricting Commission, Cynthia Dai who served on the 2010-2020 California Citizens Redistricting Commission, and Carlos Marquez who served as a San Diego Redistricting Commissioner from 2011-2012.

CONTACT: Helen Dreyer 916-774-5356 hdreyer@roseville.ca.us
Sonia Orozco 916-774-5269 sorozco@roseville.ca.us
Joe Mandell 916-774-5325 jmandell@roseville.ca.us

Chris Chaffee of Redistricting Partners introduced Former Chair of the California Citizens Redistricting Commission Connie Malloy.

Former Chair of the Citizens Redistricting Commission Connie Malloy led a presentation on the commissioner's role with Past California Citizens Redistricting Commission member Cynthia Dai, and Past San Diego Redistricting Commissioner Carlos Marquez.

Lisa Larkin - Spoke on desire to have call-in public comment, and on the 2019 redistricting map process.

For information only. No action required.

6.2. Independent Redistricting Commission Training - Redistricting 101

Commissioner training will be presented by Redistricting Partners owner Paul Mitchell on Redistricting 101. The presentation will cover a range of topics to provide background on the redistricting process, census data, and the City of

Roseville's timeline.

CONTACT: Helen Dreyer 916-774-5356 hdreyer@roseville.ca.us
Sonia Orozco 916-774-5269 sorozco@roseville.ca.us
Joe Mandell 916-774-5325 jmandell@roseville.ca.us

Redistricting Partners GIS and Outreach Director Sophia Garcia provided the presentation to the commission.

No public comment received.

For information only. No action required.

6.3. Preliminary Data - Current Districts 2020 Legacy File

Memo from Assistant City Clerk Helen Dreyer, Senior Deputy City Attorney Joe Mandell, and City Clerk Sonia Orozco providing the Independent Redistricting Commission (IRC) an informational report on the City of Roseville current districts completed by Redistricting Partners depicting the 2020 Census data (Legacy File). The information is not the final data, as the city and contractors are awaiting prison population adjustments from the Statewide database.

CONTACT: Helen Dreyer 916-774-5356 hdreyer@roseville.ca.us
Sonia Orozco 916-774-5269 sorozco@roseville.ca.us
Joe Mandell 916-774-5325 jmandell@roseville.ca.us

City Clerk Sonia Orozco made the presentation to the commission.

No public comment received.

For information only. No action required.

6.4. Roseville Redistricting Commission - Meeting Schedule and Pertinent Dates

Memo from Assistant City Clerk Helen Dreyer, Senior Deputy City Attorney Joe Mandell, and City Clerk Sonia Orozco providing the Independent Redistricting Commission (IRC) an informational report on the meeting schedule and pertinent dates for the redistricting process.

CONTACT: Helen Dreyer 916-774-5356 hdreyer@roseville.ca.us
Sonia Orozco 916-774-5269 sorozco@roseville.ca.us
Joe Mandell 916-774-5325 jmandell@roseville.ca.us

Assistant City Clerk Helen Dreyer made the presentation to the commission.

No public comment received.

For information only. No action required.

6.5. City of Roseville Redistricting - Community Engagement Plan

Memo from Assistant City Clerk Helen Dreyer, Senior Deputy City Attorney Joe Mandell, and City Clerk Sonia Orozco providing the Independent Redistricting Commission (IRC) an informational report on the City of Roseville Redistricting Community Engagement Plan.

CONTACT: Helen Dreyer 916-774-5356 hdreyer@roseville.ca.us
Sonia Orozco 916-774-5269 sorozco@roseville.ca.us
Joe Mandell 916-774-5325 jmandell@roseville.ca.us

City Clerk Sonia Orozco made the presentation to the commission.

Citywide Public Information Officer Brian Jacobson provided clarification on the community outreach plan to the commission.

Commission consensus to have staff work with consultants to schedule a public hearing for a Saturday in January.

Lisa Larkin - Spoke on inability to make call-in public comment.

For information only. No action taken.

7. ADJOURNMENT

Motion by Bryan Ludwig, seconded by Andrew Waldrop, to adjourn the meeting. The Motion Passed.

Roll call vote: Ayes: Borowiak, Cuthbertson, Frank, Griffith, Ludwig, McPhail, O'Keefe, Sweeney, Waggoner, Waldrop, Willoughby



ROSEVILLE INDEPENDENT REDISTRICTING COMMUNICATION

Title: Independent Redistricting Commission Training - 2021 Community Outreach Presentation

Contact: Helen Dreyer 916-774-5356 hdreyer@roseville.ca.us
Sonia Orozco 916-774-5269 sorozco@roseville.ca.us
Joe Mandell 916-774-5325 jmandell@roseville.ca.us

Meeting Date: 10/25/2021
Item #: 6.1.

RECOMMENDATION

Recommend the Independent Redistricting Commission receive training from Redistricting Partners GIS & Outreach Director Sophia Garcia and FLO Analytics on information regarding the 2021 IRC Community Outreach including traditional redistricting principles, communities of interest, map tool demonstration, census data and public hearing schedule.

BACKGROUND

The IRC was provided a copy of the City of Roseville Redistricting Community Engagement Plan at the September 27, 2021 meeting.

The public outreach document includes IRC outreach and communication tactics as follows:

- The use of an emblem or logo as a way to easily identify the topic of redistricting;
- News releases including City news bureau stories and social media posts;
- Utility bill insert mailer;
- City-wide mailer; and
- Public hearing dates and regular meeting dates

At the September meeting of the IRC, staff was directed to work with the consultants to schedule a public hearing on a Saturday in January of 2022. After consultation, the public hearing date will be Saturday, January 15th at 2:00 in the City Council Chambers. This date was chosen as holding a public hearing on Saturday, January 22nd could potentially cause a situation where there would not be enough time to incorporate potential changes to maps prior to the Monday, January 24th meeting in which IRC will adopt a final district map.

Below find the updated public hearing and meeting schedule:

Meetings	Date	Location
IRC Training # 1 – Pre-Map Hearing Topics: Redistricting 101 and Role of the IRC	Monday, September 27, 2021	City Council Chambers 311 Vernon Street 6:00 pm
IRC Training #2 – Pre-Map Hearing Topics: Communities of Interest, Outreach Plan and District Scenario Modeler	Monday, October 25, 2021	City Council Chambers 311 Vernon Street 6:00 pm
Pre-Map Hearing #3 Topics: Communities of Interest Testimony and Review of Any Publicly Submitted Maps	Monday, November 22, 2021	City Council Chambers 311 Vernon Street 6:00 pm
FLO Analytics and Redistricting Partners to present draft maps to IRC	Monday, December 20, 2021	City Council Chambers 311 Vernon Street 6:00 pm
Final Date to Post Draft Maps for 30 day comment period	Thursday, December 23, 2021	City Website – Send Hard Copy to Community Interest Groups – Post on Social media platforms
Post-Map Public Hearing #1	Thursday, January 6, 2022	Maidu Community Center 1550 Maidu Drive 6:00 pm
Post-Map Public Hearing #2	Tuesday, January 11, 2022	City Council Chambers 311 Vernon Street 6:00 pm
Post-Map Public Hearing #3	Thursday, January 13, 2022	Mike Shellito Indoor Pool – Meeting Rooms 10210 Fairway Drive #1969 6:00 pm
Post-Map Public Hearing #4	Saturday, January 15, 2022	City Council Chambers 311 Vernon Street 2:00 pm
Post-Map Public	Tuesday, January	Martha Riley Library

Hearing #5	18, 2022	1501 Pleasant Grove Blvd 6:00 pm
Post-Map Public Hearing #6	Thursday, January 20, 2022	St. John's Episcopal Church 2351 Pleasant Grove Blvd 6:00 pm
IRC Meeting to Adopt Final Redistricting Map	Monday, January 24, 2022	City Council Chambers 311 Vernon Street 6:00 pm
City Deadline for IRC Final Plan Adoption	Tuesday, February 1, 2022	City Council Chambers 311 Vernon Street 6:00 pm
District Map and Plan Complete	February 1, 2022	

Under the FAIR MAPS Act, a community of interest is "a population that shares common social or economic interests that should be included within a city council district for purposes of its effective and fair representation. Communities of interests do not include relationships with political parties, incumbents, or political candidates."

Community of Interest forms will be available on the city website as a part of the overall community engagement strategy. Forms will also be available in hard copy at the City Clerk Department and will be made available at all meetings of the IRC.

The District Scenario Modeler is an interactive web-based mapping tool that is designed to provide users with an easy way to participate in the redistricting process. The tool allows users to draw their own boundaries and instantly view demographic information to see if the boundaries are population balanced and support fair representation. The tool includes several features to guide users and help them create viable district maps. Maps are easily submitted online to the project team for consideration.

The 2020 Census Block geographies and the redistricting data files are loaded into the District Scenario Modeler.

Item is for information only. No action is required by the IRC.

Respectfully Submitted,

Helen Dreyer, Assistant City Clerk

Sonia Orozco, City Clerk

**Roseville Redistricting Commission (IRC)
Meeting Schedule and Pertinent Dates for 2022 Map Adoption**

Meetings	Date	Location
IRC Training # 1 – Pre-Map Hearing Topics: Redistricting 101 and Role of the IRC	Monday, September 27, 2021	City Council Chambers 311 Vernon Street 6:00 pm
IRC Training #2 – Pre-Map Hearing Topics: Communities of Interest, Outreach Plan and District Scenario Modeler	Monday, October 25, 2021	City Council Chambers 311 Vernon Street 6:00 pm
Pre-Map Hearing #3 Topics: Communities of Interest Testimony and Review of Any Publicly Submitted Maps	Monday, November 22, 2021	City Council Chambers 311 Vernon Street 6:00 pm
FLO Analytics and Redistricting Partners to present draft maps to IRC	Monday, December 20, 2021	City Council Chambers 311 Vernon Street 6:00 pm
Final Date to Post Draft Maps for 30 day comment period	Thursday, December 23, 2021	City Website – Send Hard Copy to Community Interest Groups – Post on Social media platforms
Post-Map Public Hearing #1	Thursday, January 6, 2022	Maidu Community Center 1550 Maidu Drive 6:00 pm
Post-Map Public Hearing #2	Tuesday, January 11, 2022	City Council Chambers 311 Vernon Street 6:00 pm
Post-Map Public Hearing #3	Thursday, January 13, 2022	Mike Shellito Indoor Pool – Meeting Rooms 10210 Fairway Drive #1969 6:00 pm
Post-Map Public Hearing #4	Saturday, January 15, 2022	City Council Chambers 311 Vernon Street 2:00 pm
Post-Map Public Hearing #5	Tuesday, January 18, 2022	Martha Riley Library 1501 Pleasant Grove Blvd 6:00 pm
Post-Map Public Hearing #6	Thursday, January 20, 2022	St. John’s Episcopal Church 2351 Pleasant Grove Blvd 6:00 pm
IRC Meeting to Adopt Final Redistricting Map	Monday, January 24, 2022	City Council Chambers 311 Vernon Street 6:00 pm
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District Map and Plan Complete	February 1, 2022	



ROSEVILLE INDEPENDENT REDISTRICTING COMMISSION COMMUNITY OF INTEREST FORM

DOCUMENT YOUR COMMUNITY OF INTEREST

1. What are the common interests in your community? Describe how they are important:

2. Explain the geographical location of your community of interest. What are the physical boundaries?

3. What is the rationale for your community of interest to be used in the City Council redistricting process?
Please describe how the issues before the City Council have an impact on your community.

4. What else would you like to tell us about your community?

PROVIDING THE FOLLOWING INFORMATION IS OPTIONAL.

First name		Email				
Which district do you live in?	District 1	District 2	District 3	District 4	District 5	Not sure

Find your current City Council district at roseville.ca.us/FindMyDistrict

Submit this form via email to: cityclerkroseville@roseville.ca.us, or print and mail or deliver completed form to:
Roseville City Clerk, 311 Vernon Street, Roseville, CA 95678

City of Roseville



2021 Community Outreach Workshop

Agenda

Things we will cover:

- Redistricting Basics
- Independent Redistricting Commission
- Timeline
- Traditional Redistricting Principles
- Communities of Interest
- Map Tool Demonstration
- Feedback on Communities of Interest
- Census Data
- Public Hearing Schedule

What is Redistricting

Definition

Redistricting is the process of adjusting district lines every 10 years after the release of the U.S. Census. The well-known examples are Congressional and State Legislative Districts, but local governments also must do redistricting.

- City of Roseville also must go through this process to ensure the city council are rebalanced after the decennial census.
- Beyond creating districts of equal population, redistricting also serves to empower local communities and preserve voting rights.

Independent Redistricting Commission

City Clerk Randomly selected 8 members from four quadrants 2 members for each quadrant. The 8 commissioners then appointed 3 at large members and appointed 5 alternative members

Quadrant One

- Ryan O'Keefe
- Karen McPhail

Quadrant Two

- Mary Griffith
- Jefferson Willoughby

Quadrant Three

- Holly Cuthbertson
- Renee Borowiak

Quadrant Four

- Kevin Waggoner
- Bryan Ludwig

At-large

- Julia Sweeney
- Andrew Waldrop
- Paul Frank

Alternates

- John Slaughter
- Werner Kuehn
- Kristine Dohner
- Lori Benitez
- Charles Krafka

Independent Redistricting Commission

Structure

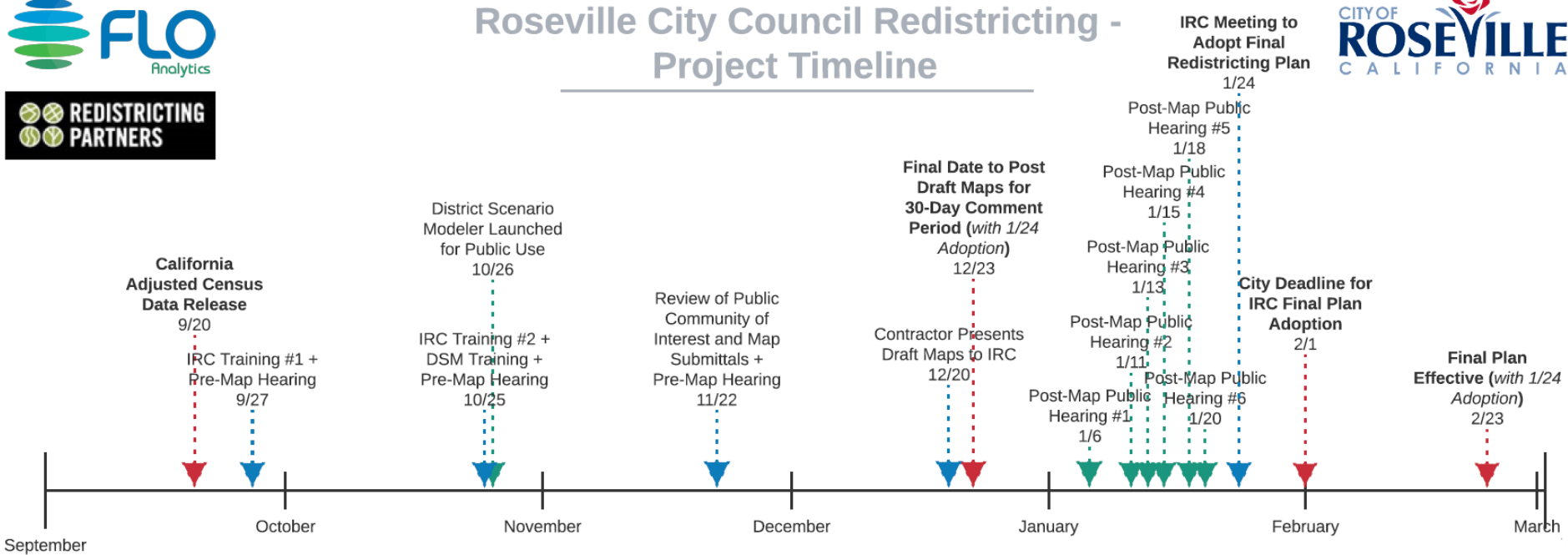
The Commission consists of 11 members and 5 alternates. In a public setting, the City Clerk randomly selected the initial 8 members of the Commission from the qualified applicants, two each from four geographic quadrants of the City. The commissioners then selected 3 at-large commissioners and 5 at-large alternates.

- Conduct Community Outreach Hearings
- Identify communities of interest from public input
- Draft new city council maps from Community of Interest input
- Adopt new City Council boundaries

Timeline for Redistricting



Roseville City Council Redistricting - Project Timeline



FLO/City Project Team Meetings - every other Tuesday

IRC Training

Draft Redistricting Plan

Final Redistricting Plan

Community Engagement Plan

Community Outreach

Traditional Redistricting Principles

Drawing New City Council Lines for Fair Representation

There are a number of criteria that have been used nationally and upheld by courts.

- Relatively equal size - people, not citizens
- Contiguous – districts should not hop/jump
- **Maintain “*communities of interest*”**
- Follow city/county/local government lines
- Keep districts compact – appearance/function

Communities of Interest

Bringing like people together for representation

Communities of interest are the building blocks of districts.

A community of interest includes cultural and language minorities and other groups.

- Subjective
- Open-ended to be as inclusive as possible

Communities covered by the Voting Rights Act (race and ethnicity)

- Latinos
- Asians
- African Americans

Race cannot be the *predominant factor* in drawing district boundaries.

Communities of Interest

Bringing like people together for representation

- Historical communities
- Economic interests
- Shared experiences
- Cultural amenities
- Religious facilities
- Immigrant communities
- Languages spoken
- Geographic features
- Neighborhoods
- Economic opportunity zones
- School districts
- Outdoor recreation areas
- Communities defined by natural resource features
- Downtown / Urban
- Rural or Agricultural
- Homeowner or Renters
- Creative arts communities
- Media markets
- *Many, many more*

What is NOT a Community of Interest

The Fair Maps Act explicitly prohibits these groups from being considered as communities of interest

- Political party affiliation
- Incumbents
- Political candidates

It also is hard, in redistricting to truly consider:

- *Groups of similarly minded people who do not share a similar geographic location.*
- *Communities of Interest that are city-wide.*

Communities of Interest

Three Critical Questions in Defining YOUR Community

- Does the community have a shared culture, characteristics or bond?
- Is the community geographic in nature? Is the community able to be mapped?
- How would you describe the community's relationship with the jurisdiction and how it is affected by the policy decisions made by the elected officials?

Is this a Community of Interest?

A group of renters who live downtown testifies to the city's redistricting commission.

Would this be considered a *Community of Interest*?

Is this a Community of Interest?

A group of renters who live downtown testifies to the city's redistricting commission.

Would this be considered a *Community of Interest*?

YES! This group of residents can easily to be mapped in a distinct area AND they share a common policy interest, which can be addressed through legislation or public services.

Is this a Community of Interest?

A historically-recognized town dating back to the late 1800s but now has a minimal population is within the lines of a county.

Should the Redistricting Commission prioritize this historical town when drawing their maps?

Is this a Community of Interest?

A historically-recognized town dating back to the late 1800s but now has a minimal population is within the lines of a county.

Should the Redistricting Commission prioritize this historical town when drawing their maps?

YES! Historical communities are recognized as a community of interest and should be considered when drawing maps.

Is this a Community of Interest?

A group of bicyclists have a focus on ensuring there is ample bike lanes, clean streets, and lighting in their neighborhoods.

Would this be considered a *Community of Interest*?

Is this a Community of Interest?

A group of bicyclists have a focus on ensuring there is ample bike lanes, clean streets, and lighting in their neighborhoods.

Would this be considered a *Community of Interest*?

YES! This is a group of people in a shared geographic location who have similar needs for public services.

Is this a Community of Interest?

A statewide group for people who are fans of San Francisco Giants testifies to the local city redistricting commission.

Would this be considered a *Community of Interest*?

Is this a Community of Interest?

A statewide group for people who are fans of San Francisco Giants testifies to the local city redistricting commission.

Would this be considered a *Community of Interest*?

NO! It is important that a community of interest is distinct enough to draw on a map. This group overlaps throughout the entire state, and it is unlikely that a governing agency has any say over these issues.

Community of Interest Forms

Submitting Your COI Form

- Input can be provided in public hearings or using our “Community of Interest” Worksheet.
- This can be provided on the website as a part of overall community engagement strategy.
- Some agencies convert these to a webform or survey instrument.
- [Online Survey Form](#)



The image shows a sample of a "Community of Interest Form" from the Roseville Independent Redistricting Commission. The form is titled "ROSEVILLE INDEPENDENT REDISTRICTING COMMISSION COMMUNITY OF INTEREST FORM" and "DOCUMENT YOUR COMMUNITY OF INTEREST". It contains four numbered questions:

1. What are the common interests in your community? Describe how they are important:
2. Explain the geographical location of your community of interest. What are the physical boundaries?
3. What is the rationale for your community of interest to be used in the City Council redistricting process? Please describe how the issues before the City Council have an impact on your community.
4. What else would you like to tell us about your community?

Below the questions, there is a section titled "PROVIDING THE FOLLOWING INFORMATION IS OPTIONAL" which includes fields for "First name" and "Email". There is also a section for "Which district do you live in?" with radio button options for District 1, District 2, District 3, District 4, District 5, and Not sure. A link is provided: "Find your current City Council district at roseville.ca.us/FindMyDistrict". At the bottom, there is contact information: "Submit this form via email to: cityclerk@roseville.ca.us, or print and mail or deliver completed form to: Roseville City Clerk, 311 Vernon Street, Roseville, CA 95678". A "SUBMIT VIA EMAIL" button is also visible.

Map Submissions

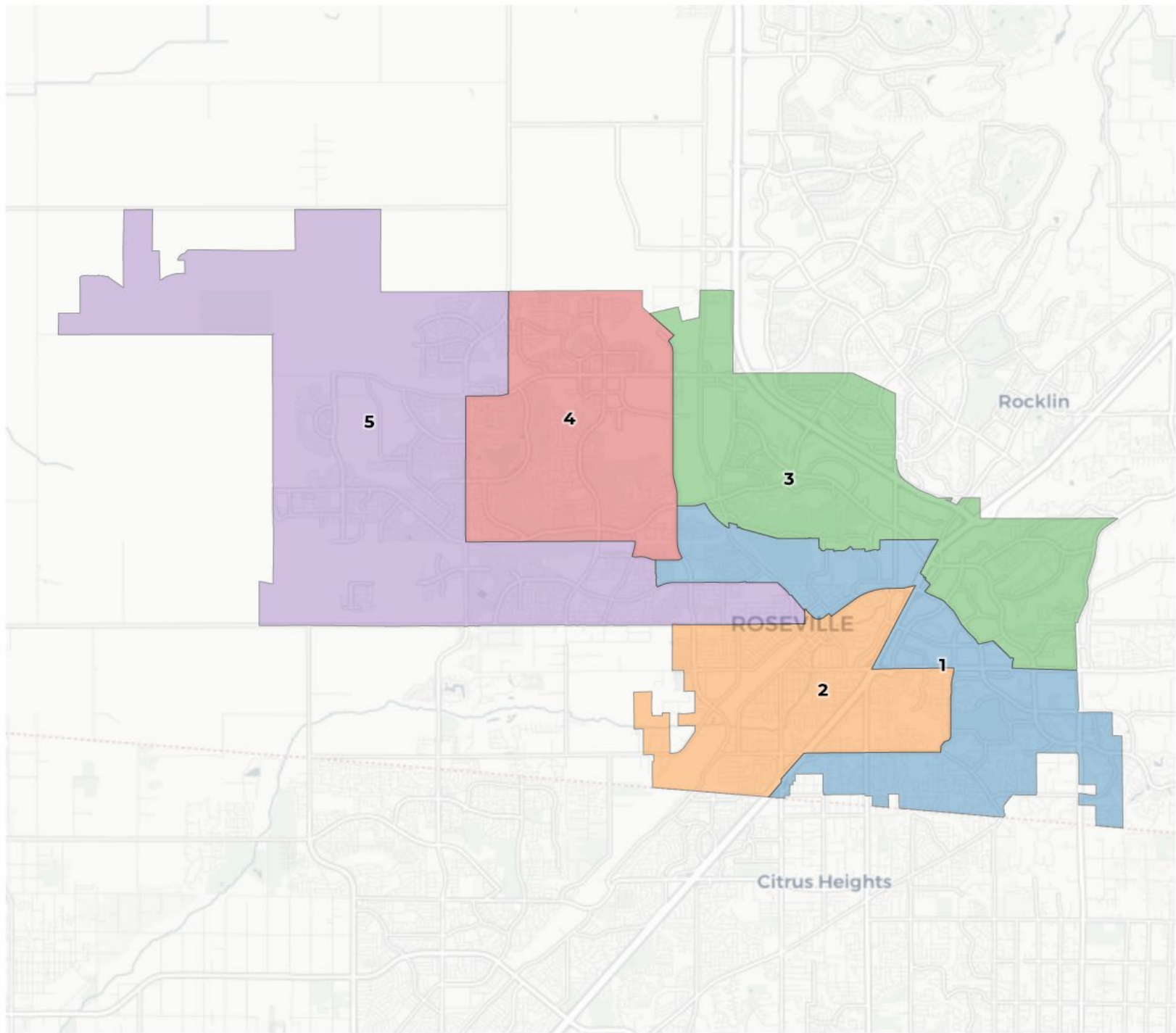
Online Map submissions will be made available to public starting tomorrow, October 26.

- The IRC and the public can draw districts that preserve communities of interest
- The mapping tool is already loaded with some communities (neighborhoods, school districts, etc.) and quickly shows which communities are and are not preserved
- FLO can add communities to the mapping tool in response to COI testimony that includes specific boundaries

Communities of Interest Feedback/Public Comment

Let's go back to the three critical questions

- Does the community have a shared culture, characteristics or bond?
- Is the community geographic in nature? Is the community able to be mapped?
- How would you describe the community's relationship with the City of Redwood City and how it is affected by the policy decisions made at City Hall?

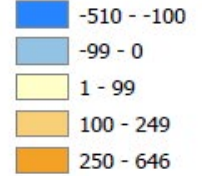


CITY OF ROSEVILLE

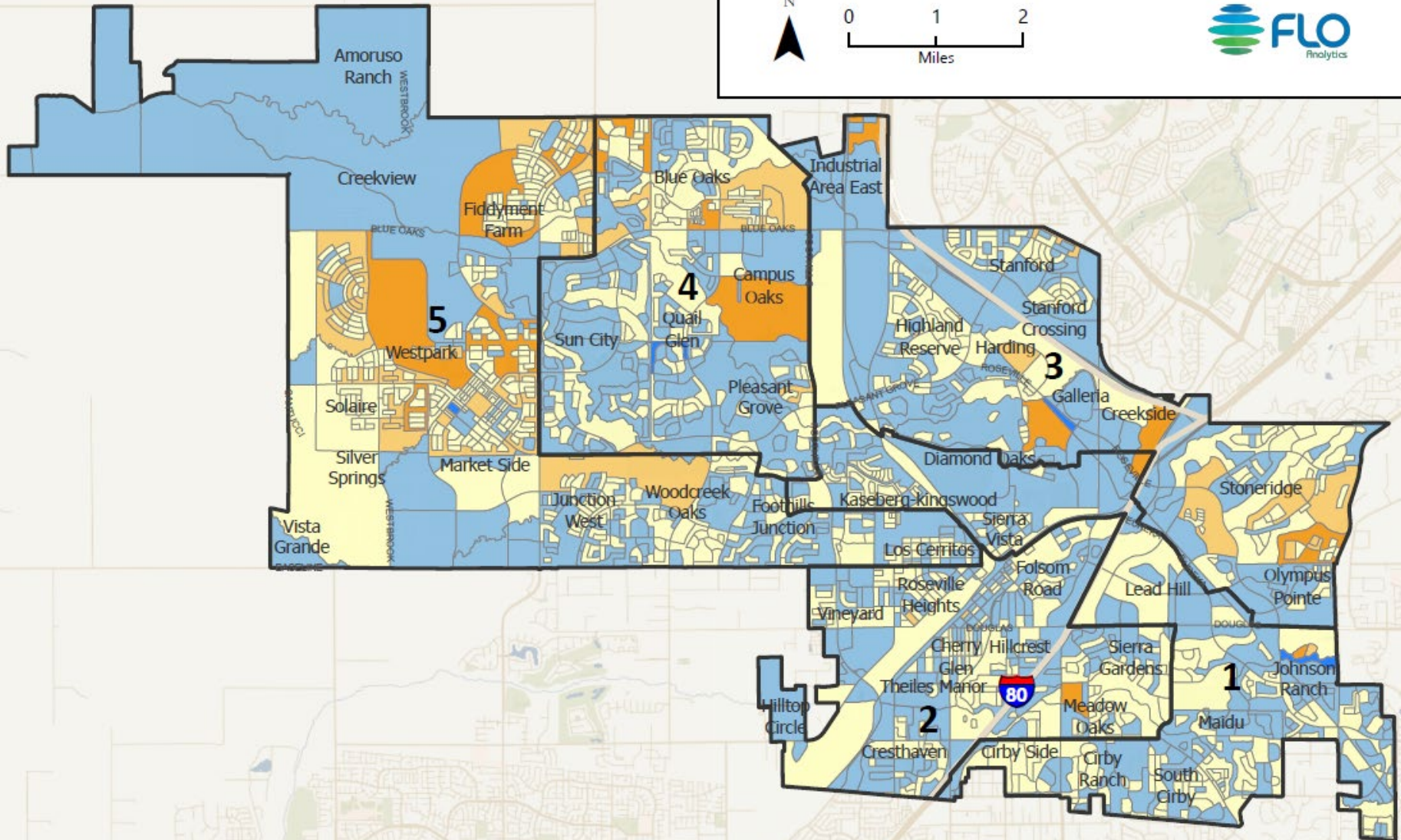
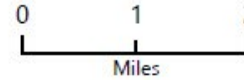
Census Blocks

POPULATION CHANGE:
CENSUS BLOCKS 2010-2020

Difference in Population



□ Council Districts



2020 Census

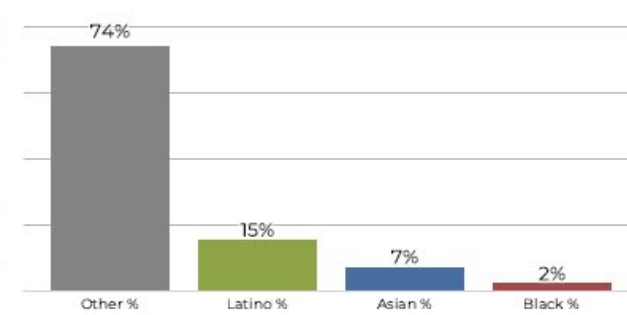
	1	2	3	4	5
Population	24,608	24,922	28,140	27,153	43,146
Deviation	-4,986	-4,672	-1,454	-2,441	13,552
Deviation %	-16.8%	-15.8%	-4.9%	-8.2%	45.8%
Other	18,391	17,008	19,186	20,136	27,258
Other %	74.7%	68.2%	68.2%	74.2%	63.2%
Latino	3,812	6,373	3,810	3,257	6,850
Latino %	15.5%	25.6%	13.5%	12.0%	15.9%
Asian	1,916	1,090	4,375	3,136	7,806
Asian %	7.8%	4.4%	15.5%	11.5%	18.1%
Black	489	451	769	624	1,232
Black %	2.0%	1.8%	2.7%	2.3%	2.9%

Citizen Voting Age Population (CVAP)

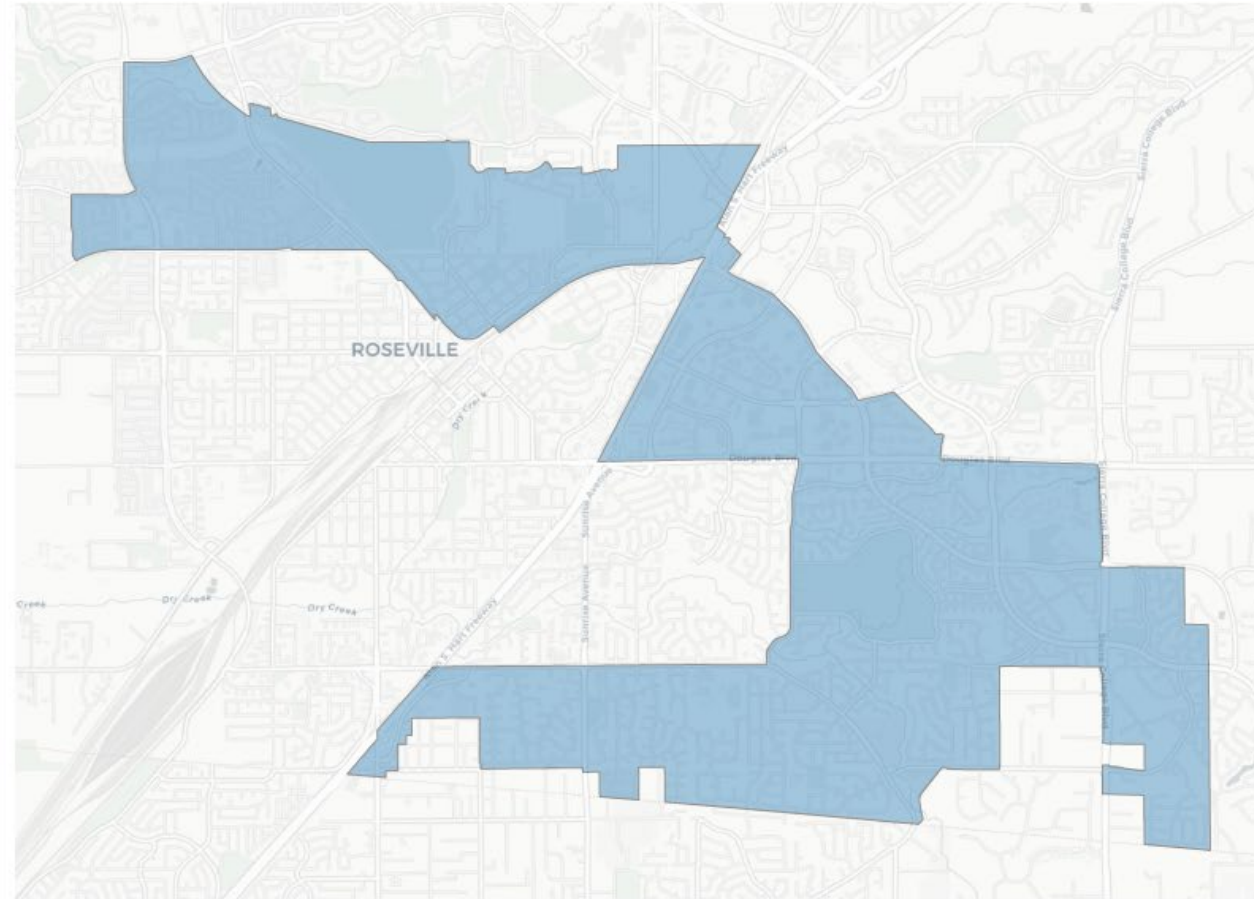
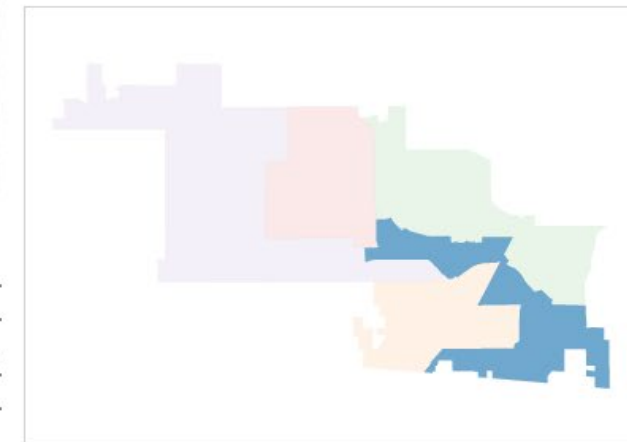
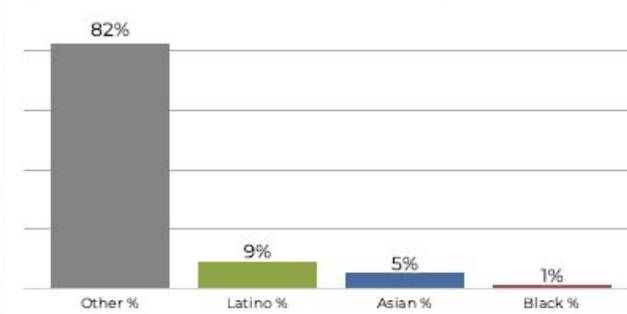
	1	2	3	4	5
Total CVAP	18,734	17,833	18,245	21,144	19,683
Other CVAP	15,509	13,427	13,783	17,036	14,512
Other CVAP %	82.8%	75.3%	75.5%	80.6%	73.7%
Latino CVAP	1,829	3,504	1,970	1,720	2,497
Latino CVAP %	9.8%	19.6%	10.8%	8.1%	12.7%
Asian CVAP	1,103	554	2,008	2,138	2,179
Asian CVAP %	5.9%	3.1%	11.0%	10.1%	11.1%
Black CVAP	294	348	485	250	494
Black CVAP %	1.6%	1.9%	2.7%	1.2%	2.5%

District 1

2020 Census

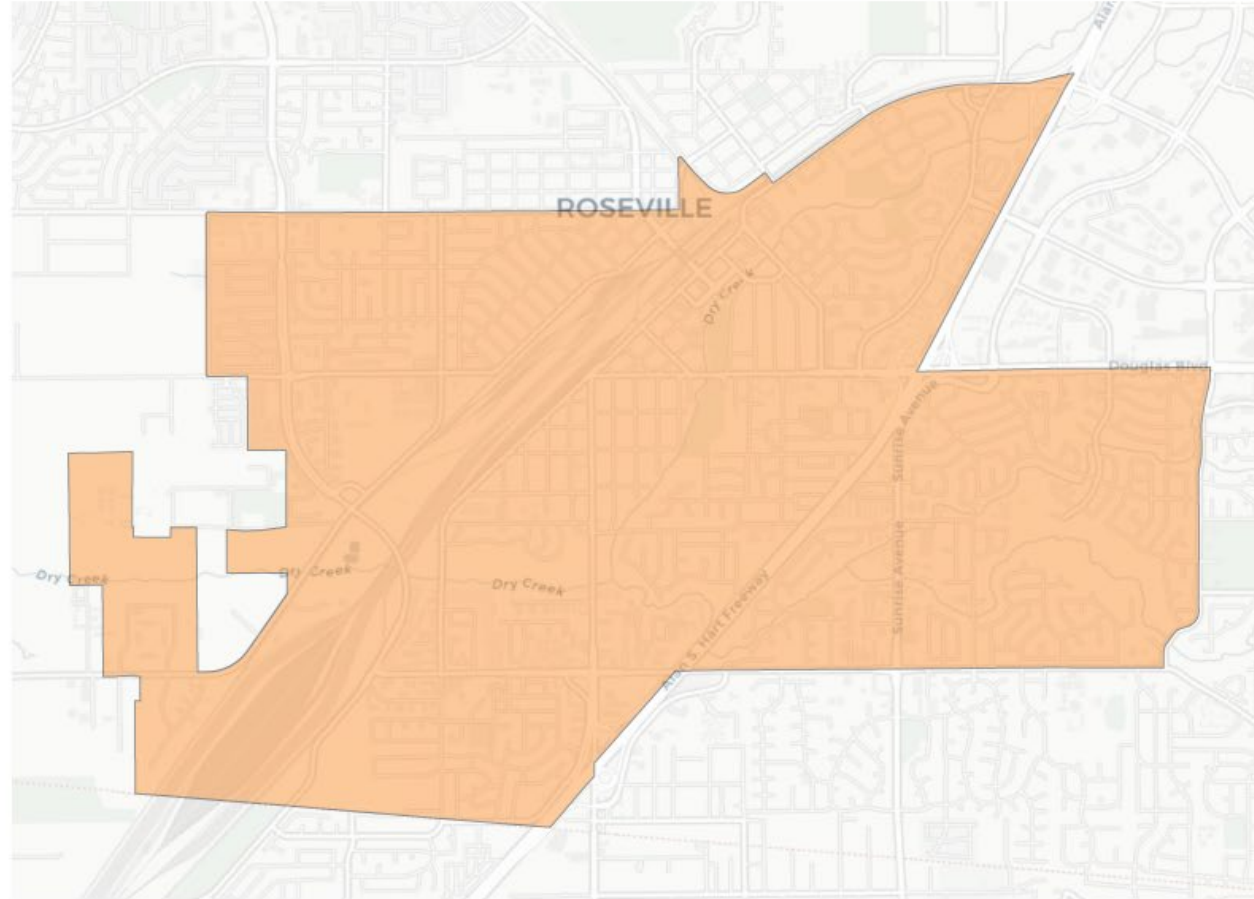


Citizen Voting Age Population

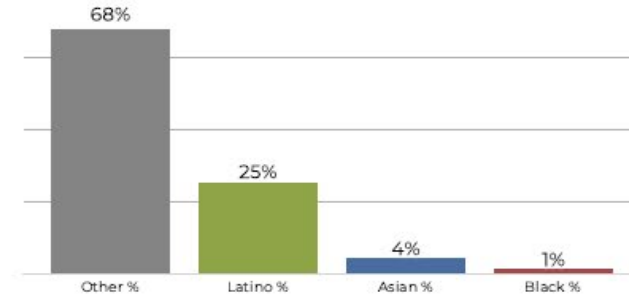


Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
24,608	-4,986	-16.8%	18,391	74.7%	3,812	15.5%	1,916	7.8%	489	2.0%
Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %		
18,734	15,509	82.8%	1,829	9.8%	1,103	5.9%	294	1.6%		

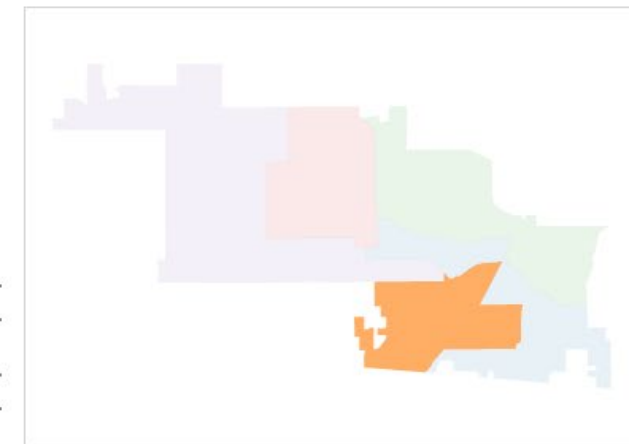
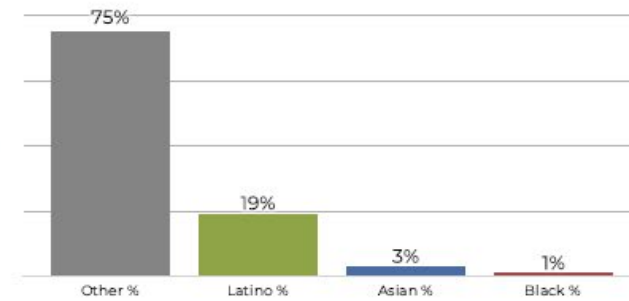
District 2



2020 Census



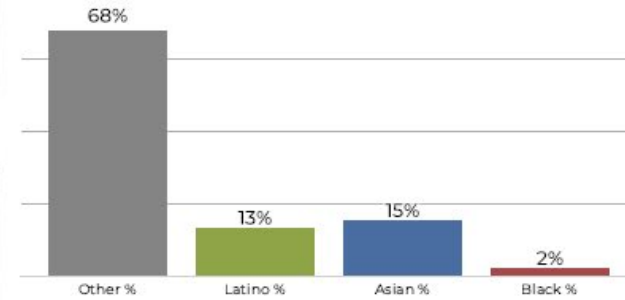
Citizen Voting Age Population



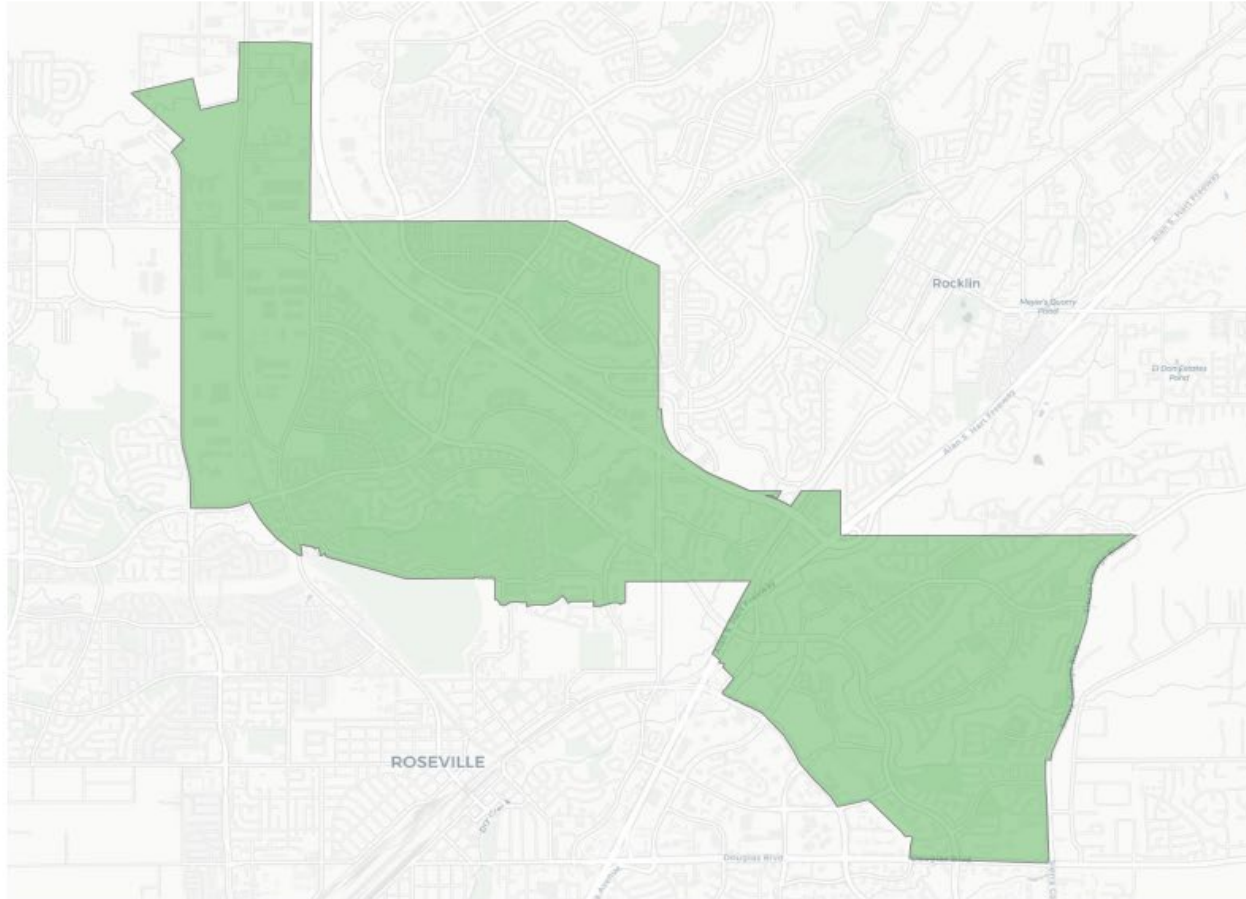
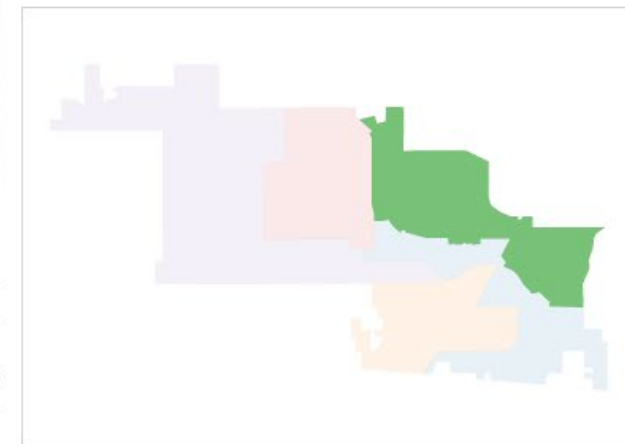
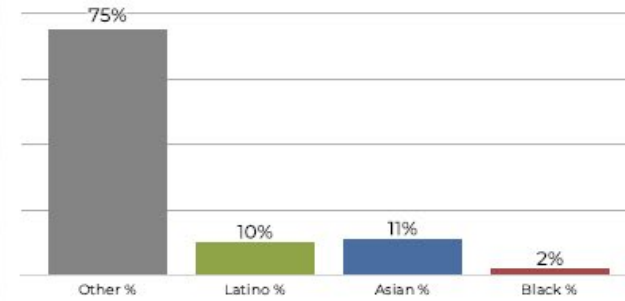
Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
24,922	-4,672	-15.8%	17,008	68.2%	6,373	25.6%	1,090	4.4%	451	1.8%
Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %		
17,833	13,427	75.3%	3,504	19.6%	554	3.1%	348	1.9%		

District 3

2020 Census



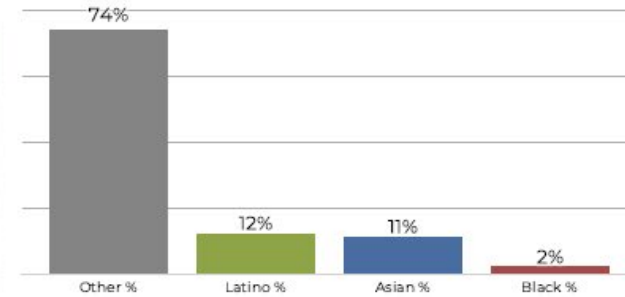
Citizen Voting Age Population



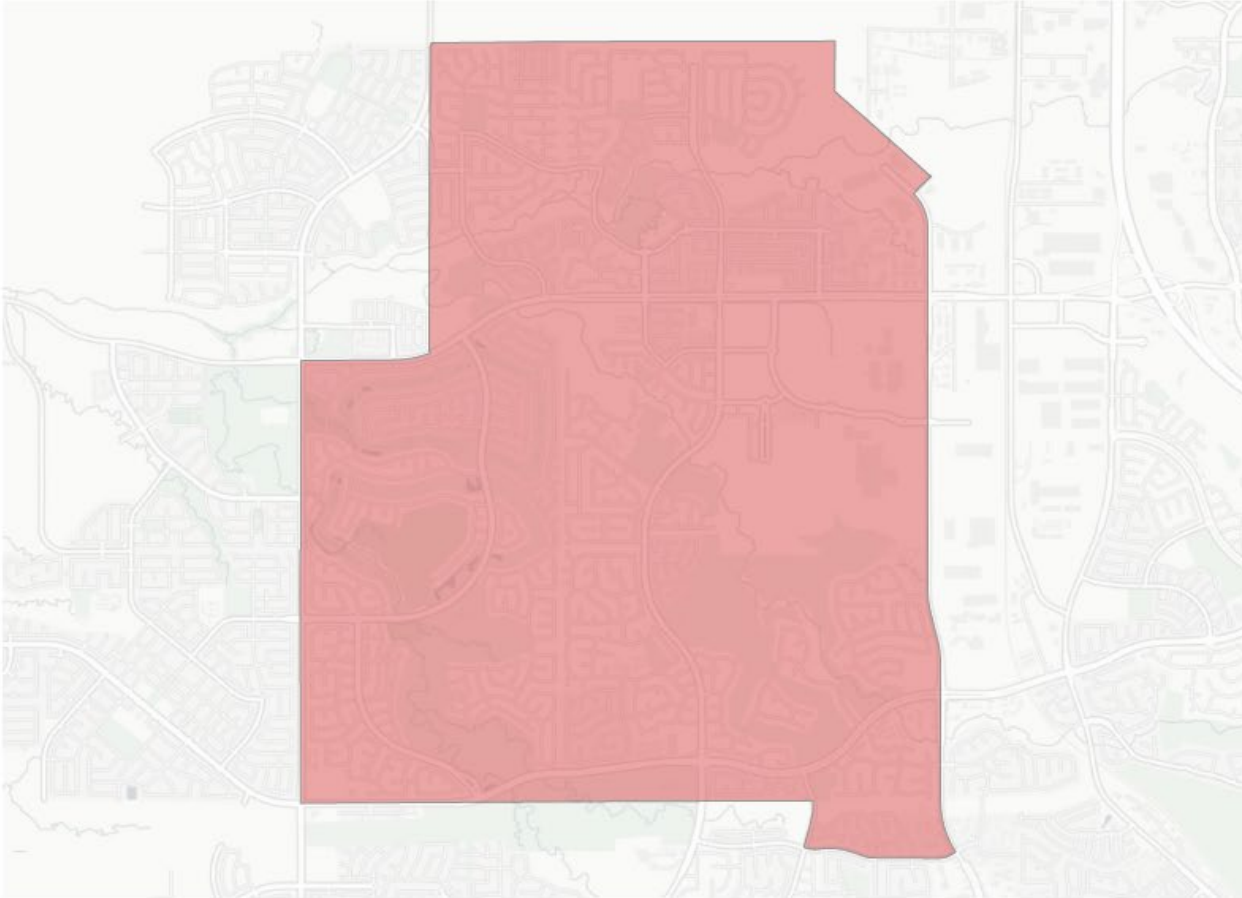
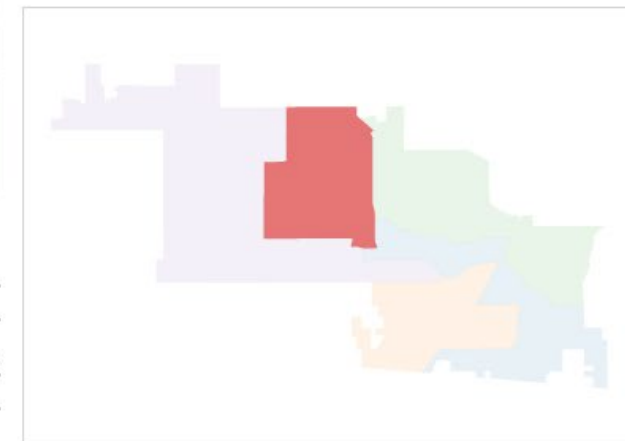
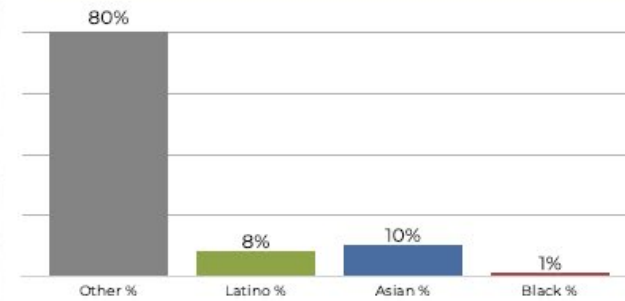
Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
28,140	-1,454	-4.9%	19,186	68.2%	3,810	13.5%	4,375	15.5%	769	2.7%
Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %		
18,245	13,783	75.5%	1,970	10.8%	2,008	11.0%	485	2.7%		

District 4

2020 Census



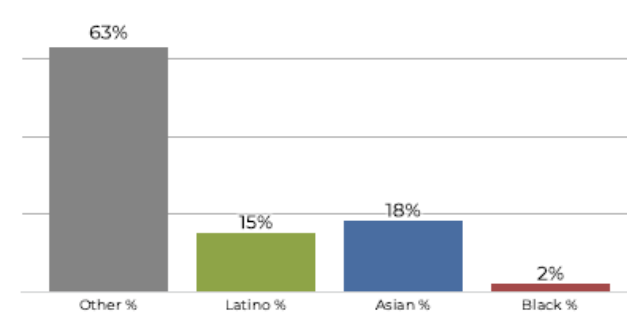
Citizen Voting Age Population



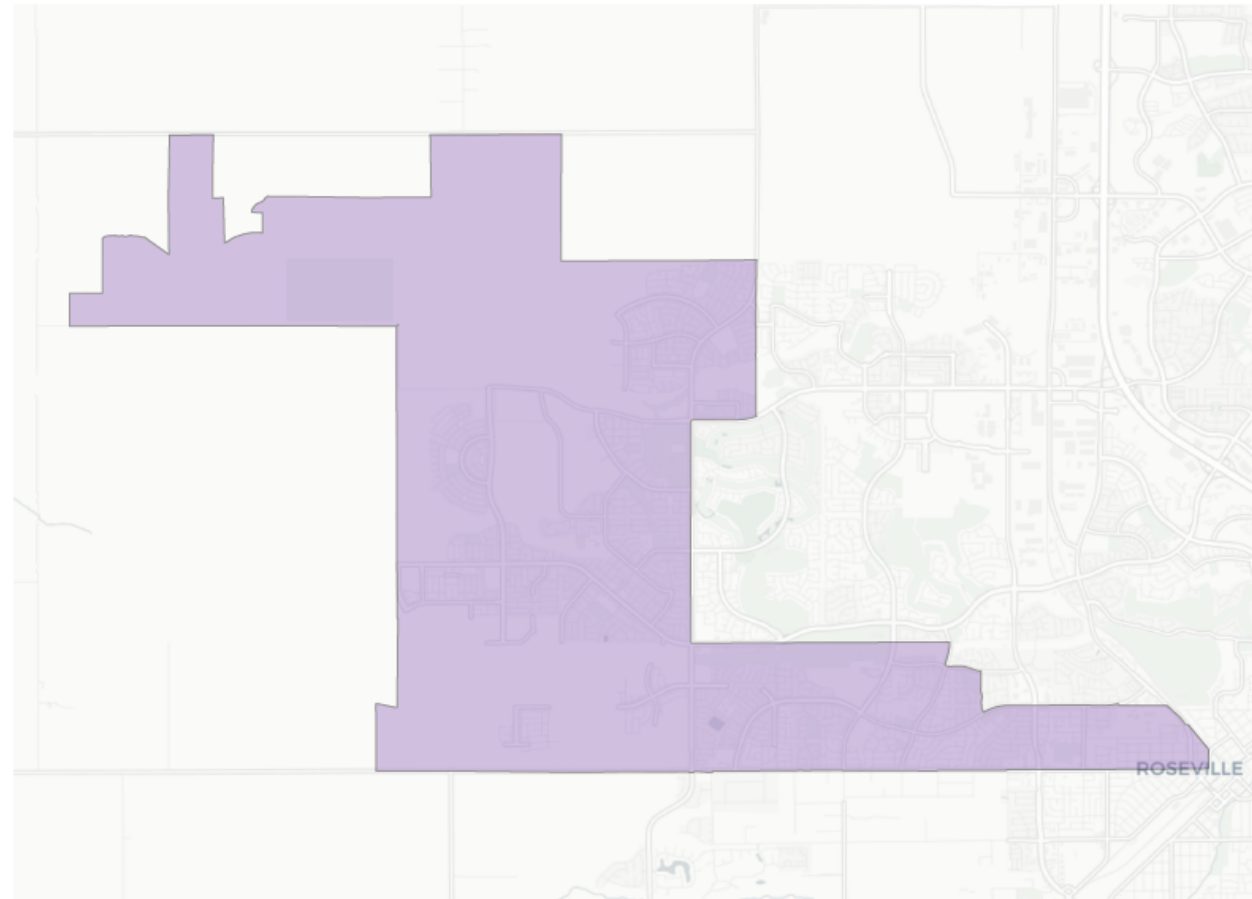
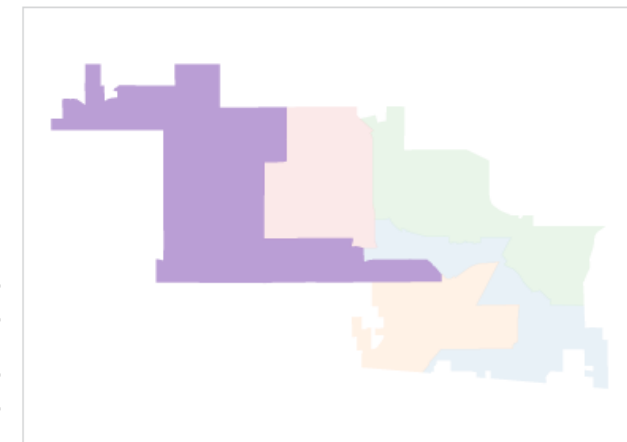
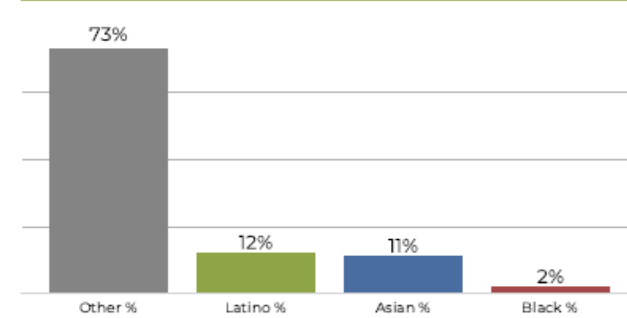
Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
27,153	-2,441	-8.2%	20,136	74.2%	3,257	12.0%	3,136	11.5%	624	2.3%
Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %		
21,144	17,036	80.6%	1,720	8.1%	2,138	10.1%	250	1.2%		

District 5

2020 Census



Citizen Voting Age Population



Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
43,146	13,552	45.8%	27,258	63.2%	6,850	15.9%	7,806	18.1%	1,232	2.9%
Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %		
19,683	14,512	73.7%	2,497	12.7%	2,179	11.1%	494	2.5%		

Roseville City Independent Redistricting Commission

Timeline for Upcoming Public Hearings

November 22	IRC initial map submission review
December 20	IRC map submission review
December 23	Post viable draft maps as directed by IRC
January 6	Post-Map Public Hearing #1
January 11	Post-Map Public Hearing #2
January 13	Post-Map Public Hearing #3
January 15	Post-Map Public Hearing #4
January 18	Post-Map Public Hearing #5
January 20	Post-Map Public Hearing #6

District Scenario Modeler

Redistricting Criteria Reminders

- Census blocks are our geographic units
- Relatively equal size – less than 10% total deviation
- Contiguous – districts should not hop/jump
- Maintain “communities of interest”
- Follow city/county/local government lines
- Keep districts compact – appearance/function

District Scenario Modeler

Key Features

- Calculates population deviation and demographics on-the-fly
- Filter blocks by district, population, demographics, and communities
- Shows which communities are preserved (or not) within a single district
- Save where you were and come back later
- Submit with your name and a map description
- Map gallery of other map submittals
- Be a user of the [User Guide!!!](#)



District Scenario Modeler

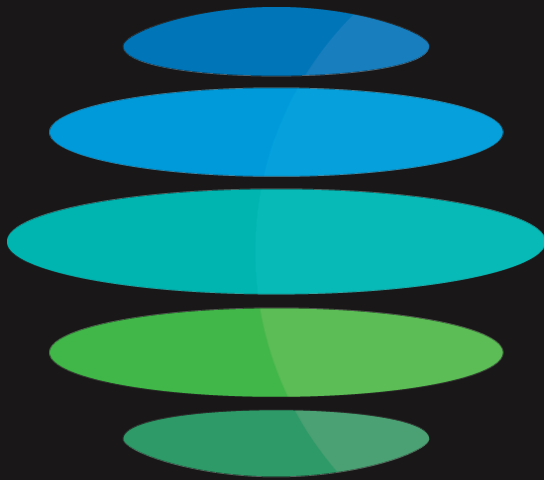
Demonstration



REDISTRICTING



PARTNERS



FLO

Analytics